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10 March 1987

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ITALY:	Andreotti Tapped To Form Government	X
	President Cossiga yesterday asked Christian Democratic Foreign Minister Andreotti to form a new government, but opposition by the Socialists to his candidacy and their maneuvering on politically sensitive issues will make it difficult for the governing coalition to implement the prime-ministerial transition agreement.	25X
NO.	The Socialists last week effectively rejected an Andreotti-led government by demanding that the Christian Democrats put forward either Party Secretary De Mita or Party President Forlani as their candidate for the prime-ministry. The Socialists are inflaming tensions in the governing coalition by insisting that controversial referendums—one for abolishing civilian nuclear energy programs, another on judicial reform—be put to a national vote on 14 June as scheduled. The Christian Democrats, supported by the Republicans, want the coalition to reach a common position on the referendums that would, in effect, avert a national vote, according to press accounts.	25X
	Comment: The Socialists do not want the savvy Andreotti to succeed Bettino Craxi because they fear he might outmaneuver them on policy issues during the runup to the scheduled election in the spring of 1988 and diminish their prospects. Craxi's strategy of opposing Andreotti while remaining open to a De Mita or Forlani candidacy is also designed to scuttle the transition and to force an early election while avoiding public blame. If the Christian Democrats refuse to offer an alternative to Andreotti, the Socialists will be in a position to blame them for destroying the coalition in order to satisfy Andreotti's personal ambition.	25X
	If the Christian Democrats eventually offer a second candidate, the Socialists will retain the option of provoking an early election by demanding wide-ranging concessions on cabinet posts and programs, including retention of the referendums. The Christian Democrats will be especially reluctant to reach an agreement that does not avert the referendums because they fear that their position on the proposed questions will be rejected by the voters, embarrassing the party and giving the Socialists a good opportunity to force a snap election.	25X

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Diplomatic Maneuvering



Sudan's attempts to arrange a meeting between Chadian President Habre and Libyan leader Qadhafi are part of a flurry of often competing diplomatic efforts to resolve the Chad-Libya conflict.

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The OAU Chairman, Congolese President Sassou, has called for an OAU minisummit tomorrow in Cairo to deal in part with Chad. Algeria is continuing its discussions with Chadian officials and former pro-Libyan rebel leader Goukouni on a possible reconciliation. Nigeria is pushing for the simultaneous withdrawal of French and Libyan forces and has pledged to join other African states in monitoring the pullout according to the Libse Embassy in Lagos.

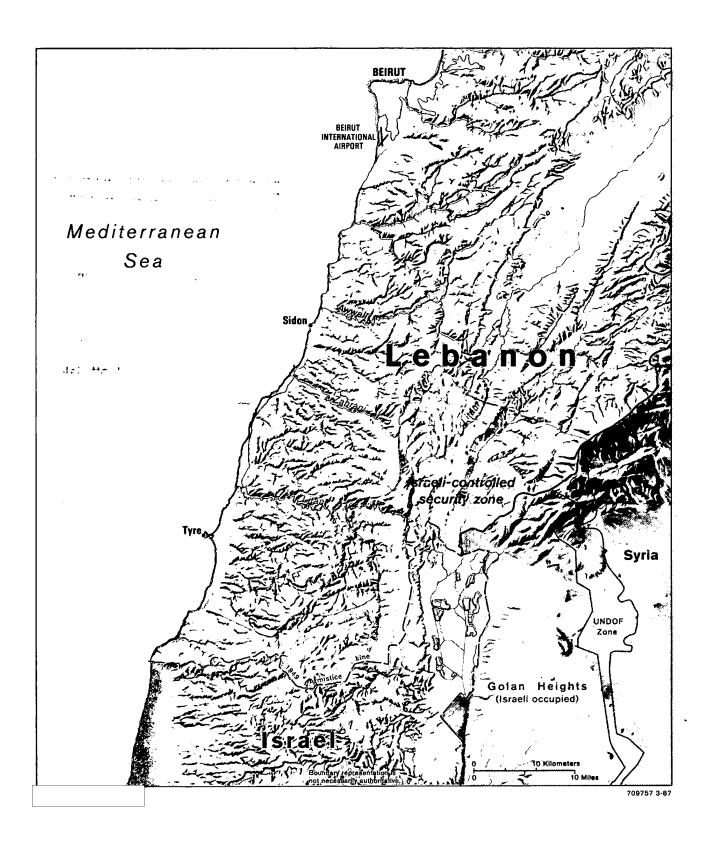
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Comment: Although a secret meeting between Habre and Qadhafi in Sudan remains possible, recent heavy fighting in northern Chad and a suspected Libyan connection to an attempt last week to destroy the bridge linking N'Djamena and Cameroon may harden Habre's opposition to negotiations. The OAU has a long history of debate and inaction on the Chad issue, but moderate African leaders probably will try to use the minisummit to isolate Qadhafi further. Algerian efforts to mediate a reconciliation between Goukouni and Habre appear to be making headway, but significant differences between the two remain.

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ISRAEL-LEBANON: Avoiding New Entanglements

Israel has rebuffed Lebanese Christian and Druze appeals for support against Syria's intervention in Lebanon. If Syria deploys surface-to-air missiles in the Beirut area, however, or sends large numbers of regular troops south of the Awwali River, Israel will react, a senior aide to Defense Minister Rabin told the US Embassy. The aide said Israel also might react if Syrian troops launched a massive operation that caused heavy civilian casualties in Christian East Beirut. The official nevertheless made clear that Israel does not expect an early Syrian operation in East Beirut or large-scale Syrian deployment to the south.

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Comment: Israel's rejection of Christian and Druze overtures is illustrative of its abandonment of its goal of redrawing Lebanon's political map, which prompted its invasion of Lebanon in 1982. Tel Aviv's focus is now on southern Lebanon, and it is determined to avoid entanglement in power struggles between Lebanese factions elsewhere in the country. Israel's main concern is the growing strength of Hizballah and the PLO in the south, and Israeli officials hope that Syria's intervention in Beirut will disrupt this trend.

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SOUTH AFRICA: Preelection Maneuvering

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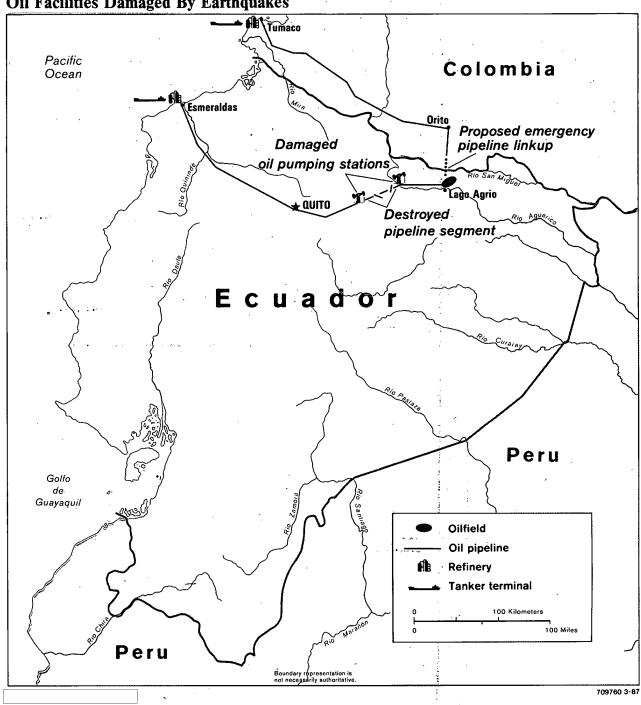
Political activity is intensifying in South Africa as the deadline of 31 March approaches for nominating candidates for the white election on 6 May. The leaders of the two rightwing parties claim that they are moving closer to an electoral agreement that would improve their chances against the ruling National Party. Three recent defectors from the Nationalists who will run as independents called jointly yesterday for political negotiations among "moderates" of all races and an end to all discriminatory laws. The well-known editor of a leading Afrikaans newspaper resigned Saturday after repeated clashes with the National Party over his censuring of its intransigence on reform.

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Comment: An electoral pact would greatly improve the right wing's chance of replacing the liberal Progressive Federal Party as the official opposition. The rightwing parties will probably reach a limited electoral agreement this month, although decisions as to which party will run in which district remain highly contentious. The joint statement by independent candidates and the editor's resignation will keep media attention focused on reformist criticism of the Nationalists and could encourage more defections.

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Oil Facilities Damaged By Earthquakes



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ECUADOR: Repercussions of Earthquakes	·
The earthquakes in Ecuador last week, which damaged two major oil pumping stations and destroyed 25 miles (40 kilometers) of the country's main pipeline, might cost Quito more than \$700 million in repairs and lost exports. The country quickly suspended its foreign crude sales. Ecuadorean officials have proposed the construction of a \$20 million emergency link to Colombia's pipeline, which would allow Ecuador to meet domestic needs. President Febres-Cordero is	25X1
seeking an emergency loan from the World Bank to repair the pipeline and construct the Colombian link	25 X 1
Comment: The earthquakes have further set back an already weakened economy. Oil has accounted for more than 45 percent of the country's exports and 40 percent of government revenues. US Embassy sources estimates that the overall effect of the disaster may cost Ecuador as much as 2 percent of its GDP of \$12 billion this year. Already in arrears on its foreign debt payments to commercial banks, Quito will be forced to prolong its suspension of debt servicing. The earthquakes have temporarily dampened domestic criticism of Febres-Cordero's administration, but his political opponents will be quick to seize on any missteps in his moves to deal with the increasing economic difficulties.	25X1
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Declassified in Part - Sanitized Copy Approved for Release 2012/11/16: CIA-RDP88T00091R000400220001-9 Top Secret 25X1 25X6 **AUSTRALIA-NEW ZEALAND: Cooperation on Defense** Australian Defense Minister Beazley told New Zealand Defense Minister O'Flynn in Wellington last week that the countries' bilateral defense ties would not be affected by Canberra's disapproval of Prime Minister Lange's antinuclear policies. They signed a memorandum of understanding for a cooperative shipbuilding program, and New Zealand concluded an agreement to purchase Australian military rifles. A joint communique called for continued combined training programs and exercises and suggested that both Canberra and Wellington would focus greater attention on the South 25X1 Pacific region. Comment: Lange will use Beazley's assurance that their defense ties remain strong to blunt criticism of his defense and antinuclear policies. Beazley's conciliatory stance contrasts with Australian Foreign Minister Hayden's harsh criticism of Lange's government in December, in which Hayden stated that Australia could not fill the defense gap that resulted from the US suspension of its security obligations to New Zealand under the ANZUS Treaty. Hayden's rebuke probably forced Lange to commit New Zealand to increased spending on joint defense programs rather than risk isolation from Australia. According to the US Embassy in Canberra, Australian Defense Department officials view Wellington's commitment to cooperative defense programs as a minimum requirement for continuing the current level of bilateral defense cooperation.

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WEST GERMANY: Bonn's Fiscal Stance Troubles Central Bank



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Many Bundesbank officials fear that Bonn will wait until late this summer when second-quarter GNP data are available before making a decision on stimulating the West German economy,

The bank,

favors bringing forward tax cuts now scheduled for 1 January, because it has revised its economic growth forecast for 1987 sharply downward to 1.9 percent.

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Comment: The bank is probably concerned that inaction now will lead to calls for a looser monetary policy or spark another transatlantic row leading to renewed upward pressure on the mark. Either would make it difficult for the bank to bring monetary growth targets within range. The bank is also worried that delay would force a federal response that was too hurried and not well thought out, one that might prove harmful to the economy over the medium term. Bonn, however, is certain to wait until first-quarter economic data are released at the end of next month before making a decision. Even then, the government will probably still hold off taking action, blaming the bad statistics on the severe winter and playing up its recent decision to enlarge tax cuts in 1988.

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EAST GERMANY: Plan To Copy DEC Computer





Computer production in

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East Germany would switch from the IBM-based Ryad mainframe computers to copies of the Vax superminicomputers in the early 1990s. The Micro Vax II is a relatively small, powerful computer with adaptability to military use. Its duplication would depend on reverse engineering its advanced microprocessor.

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Comment: The Soviets and East Europeans may want to switch to superminiproduction because of their difficulties producing mainframe computers, which lag those in the West by more than 10 years. The agents probably are not seeking the actual microprocessor but rather proprietary data on its design and production process. Even with the necessary design information, however, the East German microelectronics industry is unlikely to have the needed production capability before the mid-1990s, making a target date in the early 1990s overly ambitious.

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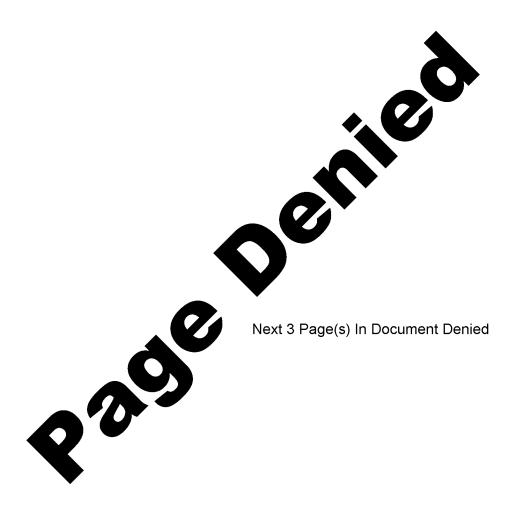
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	In Brief	on 9 March		
Americas	 Arturo Cruz resigned 	····	Directorate, according	C. U
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	apparently not bluffir		ebel leadership Cruz	
	оррононну постании			
East Asia	Janan's Liberal Dem	ocratic Party candidat	te defeated in unner	
Last Asia		Sunday probably r		X
-	government's contro	versial tax proposal	tax issue may hurt	
	ruling party in nation	wide local election ne	xt montn.	
			position in latest polls	X
		uly nevertheless, su Bland Premier Bjelke-P		
		e if he led opposition.	Would deleat	
				2
USSR	— Strongly anti-US jour	rnalist Genrikh Borovil	k new chairman of	
	Soviet Peace Comm	ittee will be highly	visible spokesman for	
	Soviet propaganda to international forums	hemes at World Peace	e Council and other	
	International fording	• • •		,
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Middle East	Amal militia released Lehanon last week i		ners in southern Tyre, according to US	1
	Embassy in Beirut Wind increased attacks on	. it exhorted them to	confront Israel	/
	increased attacks on	ı İsraeli security zone l	ikely.	
	 Turkey may threater 	n to reduce Syria 's wa	ter supply as result of	
	raid on Saturday by	Kurdish rebels alleged	lly based in Syria	人
	Cross-border retaliat	ious toward Damascu ion.	s, probably will not try	₹
	General Attar, head reportedly iailed	of Iraq 's chemical war will set back program,		X .
	replacement by Pres	ident Husayn's son-in	-law suggests political	^ 2
	housecleaning, not o	pposition to program.		
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USSR: Republic First Secretaries on the CPSU Politburo During Previous Periods of Leadership Transition

	 Full Members	Candidate Members
1955	1	0
1957	 3	6 .
1964	 1	4
1982	2	4
1983	2	2
1985	 2	1
Current	· 1	0 .

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Republic Representation on the CPSU Politburo Since 1952

Ukraine	1952 to present
Belorussia	1957-65, 1967-83, 1985-January 1987
Kazakhstan	1952-53, 1957-58, 1966-January 1987
Uzbekistan	1956-58, 1961-75, 1976-83
Georgia	1957-72,1978-85
Azerbaydzhan	1953,1976-82
Latvia	1957-61

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Top Secret 25X1 25X1 Special Analysis **USSR:** Republic Representation on Politburo Declining 25X1 A Soviet-official recently told US diplomats that General Secretary Gorbachev is preparing the groundwork for the eventual replacement of Ukranian party boss Shcherbitskiy. 25X1 Shcherbitskiy is the only republic party leader left on the Politburo since the removal of Kazakh party chief Kunayev in December. The decline in the number of regional party chiefs on the Politburo is part of a broader effort by Gorbachev to 25X1 strengthen central authority over non-Russian republics. Republic representation is at its lowest point since 1955; in 1982 six republic leaders served on the Politburo. Including Scherbitskiy, there are four non-Russians on the Politburo, but only two of these are non-Slavs, and both of them hold positions in Moscow and do not represent the interests of a republic party. Thus, Gorbachev is advancing the careers of individual non-Russians, while undercutting the authority of minority nationalities. 25X1 The regime is tightening its control of all regions, not just non-Russian ones. But localism is more threatening to Moscow in areas where it is strengthened by anti-Russian sentiment, and there is a distinct nationalistic dimension to Gorbachev's recent appointments. The number of Russians appointed to key posts in non-Russian republics increased in 1986, including the naming of a Russian to replace Kunayev in Kazakhstan. At the party congress last year, Second Secretary Ligachev urged crossposting of party officials from one region to another as a way to break up entrenched provincial elites. 25X1 The unrest and violence in Alma Ata provoked by Kunayev's removal may, however, force a reassessment of tactics. In a speech to the Central Committee in January, Gorbachev said the composition of party officials should reflect the country's national structure. Lastmonth-a-KGB officer told-a-US-diplomat that Gorbachev-had-learned a lesson from Kazakhstan and, out of respect for the Ukraine's proudnational traditions, had decided to let the Ukrainian party determine 25X1 whether to replace Shcherbitskiy.

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Brazil: Loans From Commercial Creditors ^a March 1986

Billion US \$

Creditor Country	Medium and Long Term	Short Term	Total	Country Share (percent)
US	18.6	5.7	24.3	31
Major West European creditors	21.4	1.7	23.1	30
UK	8.7	0.8	9.5	13
France	6.2	0.5	6.7	9
West Germany	3.9	0.2	4.1	5
Switzerland	1.6	0.2	1:8	2
Belgium	1.0		1.0	1
Japan	9.2	1.5	10.7	14
Canada	4.7	0.3	5.0	6
Other	14.1	0.8	14.9	19
Total	68.0	10.0	78.0	100

^a Brazilian Central Bank estimates.

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Special Analysis



WESTERN EUROPE:

Troubled by LDC Debt

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West European governments and banks fear that Brazil's unilateral decision to suspend interest payments on \$68 billion owed abroad is moving the international debt situation into a dangerous new phase that probably will require changes in creditor strategy. They see LDC debt, however, mainly as a US problem.

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Although their public reaction has been subdued, West European bankers fear the Brazilian move will snowball and induce other debtors to suspend payments. Their concern has been further aroused by the failure of creditors to complete a refinancing package for Mexico after six months of trying.

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Brazilian Finance Minister Funaro undoubtedly believes that European governments are more sympathetic to debt relief than is the US and probably is pressing them to take a greater lead in the debt crisis. West European officials, however, almost certainly put him off during his recent talks in Western Europe, stressing that Brazil should take a nonconfrontational attitude in talks with commercial banks.

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Searching for a Long-Term Strategy

The West European banks generally view refinancing only as a way to buy time to develop a more permanent solution. Bankers in several West European countries believe that, over the medium term, further writeoffs and schemes to ease interest payments will be needed; they see increased lending by the World Bank and debt relief as part of a long-term solution. Officials in one major West European bank are discussing the idea of a "supranational" bank, supported by banks and creditor governments, that would take over the debt.

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The West Europeans are unlikely to mount a major debt initiative of their own, despite their dissatisfaction with the current approach. They have written off from their books a larger share of their LDC loans than US banks have and believe the US, whose banks are at higher risk, should shoulder the primary responsibility for finding a solution.

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West European banks and governments are likely to urge that Washington give US banks tax help and relax regulations to enable them to write off debt more easily. They regard US regulations as a straitjacket that prevents US banks from reducing their vulnerability

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and exploring creative solutions to the problem. One Swiss banker reportedly considers the reaction of US bank regulators the key to averting a full-blown crisis.

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The West Europeans resent what they consider strong-arm US tactics to make them endorse agreements they do not fully support. They privately criticize the US role in arranging the Mexican package. Bankers and government officials in many West European countries believe that creditors lost significant leverage when they succumbed to what they regard as US pressure and agreed to a Paris Club rescheduling for Brazil in January without an IMF program.

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Outlook

West European banks are likely to become less willing participants in refinancing packages unless they see progress toward a long-term resolution of the debt problem. West European governments probably will urge Washington to move toward a solution that would include substantially expanded lending by multilateral banking institutions. In the short term, however, both governments and banks are likely to cooperate with the US in trying to isolate the Brazilian situation from that of other LDC debtors, particularly Argentina. The banks are unlikely to retaliate against Brazil as long as there are prospects for talks, but they will press their governments to convince Brazil that an IMF program is needed.

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Dissident-groups-are increasing contacts with similar groups in Eastern Europe and even the US. Last October, for example, East German dissidents joined Hungarian, Czechoslovak, and Polish groups to produce a well-publicized manifesto marking the Soviet invasion of Hungary in 1956.	
The Regime's Problem	
East German authorities handled the old peace movement with selective pressure and forced emigration, but the new dissidents a more formidable. They have not dissipated their energy on unattainable disarmament goals and are determined to stay in East Germany and change it internally. Their calls for civil liberties and citizen initiatives may find appeal beyond their youthful constituent They—not the regime—applaud Gorbachev's demand for opennes and democratization and believe this will force the government to	st for cy.
move in their direction.	25 X ′
The regime is harassing dissident leaders, but it is also concerned with adverse international publicity—especially during the Vienna CSCE meeting. Party officials will probably increase efforts to get churches to control the dissidents by offering more privileges and opportunities for formal cooperation. Friction is already evident between a new, more conservative church leadership and militant pastors and dissidents who consider the current church-state	ar yest
relationship too cozy.	25X

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